

25 - A.M.

9/10/27

097.13 DPWtl  
10-27-88



REPUBLIC OF THE PHILIPPINES  
DEPARTMENT OF PUBLIC WORKS AND HIGHWAYS  
OFFICE OF THE SECRETARY  
MANILA

DEPARTMENT ORDER)

No. 91  
Series of 1988

7  
SUBJECT: Establishment of Labor-Based Units  
in the Department, per Executive  
Order No. 336 dated 13 September  
1988, and Related Matters.

Pursuant to Executive Order No. 336 dated 13 September 1988, copy attached, and in order to fully institutionalize the nationwide application of Labor-Based/Equipment-Supported (LB/ES) Methods in infrastructure projects, there are hereby established Labor-Based Units (LBUs) at the policy (central) and operational (regional/field) levels of the DPWH.

## 1. Structure and Composition

- 1.1 Policy/Central Level - At this level, the LBU shall be headed by a Project Manager V who shall carry the title of "Manager". He shall be assisted by two (2) Deputy Managers with the rank of at least Project Engineer II (PE-II); one for Program Execution and another for Operations Support.
- 1.2 Operational/Field (Regional) Level - In the regional offices, the LBUs shall be headed by at least a Project Engineer I (PE-I).
- 1.3 Personnel - The full-time staff of the LBUs at both the central and field levels shall be drawn from the existing units of the Department where the LBU is located. Shifting of locational assignments may be allowed on a case-to-case, temporary basis.

## 2. Policy Guidance and Direction

- 2.1 The Secretary or the designated Undersecretary shall provide overall policy guidance and direction of LBUs. For this purpose, the incumbent Co-Chairman of the inter-agency Steering Committee on Labor-Based Methods (SC-LBM) shall be responsible for the overall management and supervision of the LBUs herein established, unless otherwise replaced.
- 2.2 The incumbent Deputy Executive Director of the Central Labor-Based Advisory and Training Team (CLATT) shall assume the position of manager of the central LBU, unless otherwise replaced. He shall, within two (2) months from the issuance of this Department Order, formulate/recommend the necessary implementing guidelines including the organizational and functional structures of the LBUs, staffing requirements, system of selection, screening and training of officers and



personnel to be assigned to the LBUs, department-wide organizational linkages, financial requirements, support systems and mechanisms, and operational procedures, among other things.

3. Support Services and Facilities

- 3.1 All units under the Department are hereby directed to provide the necessary support services and facilities, including personnel, in accordance with Department Order Nos. 46 and 62 dated 20 May 1988 and 1 August 1988, respectively, to ensure the efficient operations of the LBUs.
- 3.2 The regional labor-based engineers assigned/to be assigned to assist the CLATT under Department Order No. 62, shall, in the interim, comprise the staff of the regional LBUs.

4. Programs and Projects

- 4.1 All instructions under various department orders and other issuances on the use of labor-based methods or labor-based/equipment-supported methods are hereby reiterated, which include the following:
  - 4.1.1 Department Order No. 57, 16 December 1987 - Standard Agreement and Guidelines for Application of Pakyaw Contracts.
  - 4.1.2 Department Order No. 46, 20 May 1988 - Implementation of Demonstration Projects using Labor-Based/Equipment-Supported Methods, Guidelines and Criteria for Project Selection.
  - 4.1.3 Department Order No. 51, 20 June 1988 - Project Planning and Estimating for Labor-Based Projects.
  - 4.1.4 Memorandum Circular No. 38, 27 June 1988 - DPWH Policy Commitment on the use of Labor-Based Methods in Infrastructure Projects.
  - 4.1.5 Department Order No. 62, 1 August 1988 - Implementation of Labor-Based Projects under Department Order No. 46, Assignment of Additional Responsibilities and Related Matters.

This Order takes effect immediately.

  
J. NERY FERRER  
Secretary

MALACAÑANG  
MANILA

BY THE PRESIDENT OF THE PHILIPPINES

EXECUTIVE ORDER NO. 336

ESTABLISHING LABOR-BASED UNITS IN THE INFRASTRUCTURE  
AGENCIES OF THE GOVERNMENT AND FOR OTHER PURPOSES

WHEREAS, it is the policy of the government to adopt labor-based methods in infrastructure projects to alleviate unemployment and underemployment, promote self-reliance, and conserve foreign exchange through reduced importation of construction equipment and fuel;

WHEREAS, to effectively and efficiently undertake infrastructure projects on a nationwide scale using labor-based methods, there is a need to improve existing systems and procedures and strengthen the institutional capabilities of government infrastructure agencies;

NOW, THEREFORE, I, CORAZON C. AQUINO, President of the Philippines, by virtue of the powers vested in me by law, do hereby order:

SECTION 1. Establishment of Labor-Based  
Units (LBUs)

62  
The Department of Public Works and Highways (DPWH), the Department of Local Government (DLG), the Department of Transportation and Communications (DOTC), and the National Irrigation Administration (NIA) are hereby directed to establish, within six (6) months from the date of this Order, labor-based units (LBUs) in their respective agencies.

1.1 Structure and Composition

- 1.1.1 The LBUs shall be established at the policy (central) and operational (regional/field) levels to be manned by experienced staff trained in labor-based methods.
- 1.1.2 The head of the LBUs at both policy and operational levels shall be at least a third ranking career official of the agency. He shall be assisted by a competent staff of well-trained, experienced personnel.

- 1.1.3 The sizes of the LBUs at the different levels shall be determined by the respective department/agency heads within thirty (30) days, and the LBUs shall be installed, manned and made fully operational after six (6) months from the date of this Order.
- 1.1.4 The establishment of the LBUs should not result in an increase in personnel services or in the maintenance expenses of the concerned agencies. The personnel to be assigned in the LBUs shall be drawn from the existing units of the agency, through a system of screening, selection and training which shall be immediately instituted for this purpose.
- 1.1.5 The DPWH, the DLG, the DOTC, and the NIA, in coordination with the Department of Budget and Management (DBM), shall make the necessary realignment of their operating budgets, if needed, to formalize the establishment of the LBUs.

## SECTION 2. Agency Programs

- ba
- 2.1 The DPWH, the DLG, the DOTC, and the NIA shall include in their annual programs, starting CY 1989, provisions for the nationwide use of labor-based methods, particularly small, rural-based projects, and shall allocate specific sums for these projects. Thereafter, the use of labor-based methods on a nationwide scale shall be a regular component of agency annual programs.



- 2.2 For 1988, the DPWH, the DLG through the concerned Local Government Units (LGUs), the DOTC, and the NIA shall identify suitable labor-based methods of construction or maintenance.
- 2.3 The heads of the DPWH, the DLG, the DOTC, and the NIA, shall, jointly or individually as may be warranted, issue the appropriate guidelines for the programming of labor-based projects.

SECTION 3. Encouragement of the Private Sector

- 3.1 The DPWH, the DLG, the DOTC, and the NIA, coordinated by the National Economic and Development Authority (NEDA), shall undertake a review of existing systems and procedures for licensing, bidding, bid evaluation, contract award and related aspects to determine their applicability to labor-based methods, and to formulate improved and/or new systems and procedures with a view to providing sufficient incentives to small contractors to more actively participate in the labor-based programs of the government.
- 3.2 Within six (6) months after the establishment of the LBUs, the DPWH, the DLG through the concerned LGUs, the DOTC, and the NIA shall start the implementation by contract of at least one (1) project in each of the regions covered under their respective programs, using labor-based methods to demonstrate the feasibility and profitability of undertaking labor-based projects through contract.
- 3.3 The DPWH, the DLG, the DOTC, and the NIA shall assist small contractors in organizing labor-based operations and in the training of their personnel.

SECTION 4. Assistance from Other Agencies

The following agencies are hereby directed to provide needed support to ensure the successful implementation of this Order:

- 4.1 The DBM shall facilitate the release of funds intended for labor-based projects and/or programs within the approved agency allocations.
- 4.2 The NEDA, as well as the Regional Development Councils, shall assist in the monitoring and promotion of labor-based programs and projects nationwide.
- 4.3 The Department of Labor and Employment shall assist in the recruitment and training of laborers for employment in labor-based projects.
- 4.4 All other agencies and instrumentalities of the government shall provide the necessary support and assistance that may be required of them in the implementation of this Order.

SECTION 5. Repealing Clause

All orders, rules and regulations inconsistent herewith are hereby repealed and/or modified accordingly.

SECTION 6. Effectivity

This Executive Order shall take effect immediately.

DONE in the City of Manila, this 13th day of September in the year of Our Lord, nineteen hundred and eighty-eight.

*Fernando P. Aquino*

By the President:

*Catalino Macaraig, Jr.*  
CATALINO MACARAIG, JR.  
Executive Secretary